

The approach of the United States of America towards the Belt and Road Initiative in the light of the US Grand Strategy towards China (2013-2020)

Hamid Reza Ashrafi^{*}, Mohammad Hasan Sheiykholeslami

Diplomacy and International Organizations, School of International Relations Ministry of Foreign Affairs, Tehran, Iran.

Article Info	Abstract
Original Article Main Object: International Relations	The Belt and Road Initiative was launched in 2013 by Chinese President, Xi Jinping. This initiative is one of the important aspects of China's foreign policy. On the other hand, due to the geographical extent extensive
Scope: China and USA Received: 13 February 2023 Revised: 15 March 2023 Accepted: 16 March 2023 Published online: 11 April 2023 Keywords: balance of power, China's BRI, national security, offensive realism, The United States of America.	hand, due to the geographical extent, extensive infrastructural dimensions and subsequent developments of this project, different countries have studied and paid special attention to it at both academic and executive levels. The study of relations between the United States of America and China has always been of interest to international relations experts. In this light, the United States of America has also considered the Belt and Road Initiative and has followed a certain pattern of behavior towards it. Therefore, knowing the American behavior pattern and approach towards the Belt and Road Initiative will reveal important axes of the dynamics of mutual relations between these two countries. The current study examines and evaluates the approach of the United States towards China's Belt and Road Initiative in the light of the US grand strategy towards China in the period of 2013-2020. Therefore, the current research seeks to answer the main question, "How can the behavioral pattern of the United States of America be explained towards China's Belt and Road Initiative in the mentioned time frame?" The findings of the article show that the United States considers the Belt-Road as a project aimed at increasing China's geopolitical influence at both the international level and the Indo-Pacific region, which has followed the pattern of competition and confrontation towards this project due to the level of conflict between the interests of the project and those of the United States. The method of analysis used in the current research is qualitative content analysis and available data, sources and documents.
Cite this article: Ashrafi HR, Sheiykholeslami MH. (2023). "The approach of the United States of America towards the Delt and Read Initiative in the light of the US Crond Strategy towards	

Cite this article: Ashrafi HR, Sheiykholeslami MH. (2023). "The approach of the United States of America towards the Belt and Road Initiative in the light of the US Grand Strategy towards China (2013-2020)". *Countries Studies*. 1(1): 25-30. doi: https://doi.org/10.22059/jcountst.2023.91657.



Creative Commons Attribution-NonCommercial 4.0 International License

Website: https://jcountst.ut.ac.ir/ | Email: jcountst@ut.ac.ir |

Publisher: University of Tehran

* Corresponding author, Email: research2040@hotmail.com,

EISSN: 2980-9193

https://orcid.org/0000-0002-2262-9921

Extended Abstract

The Belt and Road Initiative was launched in 2013 by Chinese President, Xi Jinping. This initiative is one of the important aspects of China's foreign policy. On the other hand, due to the geographical extent, extensive infrastructural dimensions and subsequent developments of this project, different countries have studied and paid special attention to it at both academic and executive levels. The study of relations between the United States of America and China has always been of interest to international relations experts. In this light, the United States of America has also considered the Belt and Road Initiative and has followed a certain pattern of behavior towards it. Therefore, knowing the American behavior pattern and approach towards the Belt and Road Initiative will reveal important axes of the dynamics of mutual relations between these two countries. The current study examines and evaluates the approach of the United States towards China's Belt and Road Initiative in the light of the US grand strategy towards China in the period of 2013-2020. Therefore, the current research seeks to answer the main question, "How can the behavioral pattern of the United States of America be explained towards China's Belt and Road Initiative in the mentioned time frame?"

The U.S. in its grand strategy towards China, seeks to prevent this country from trying to achieve hegemony in the Indo-Pacific region and maintain its power balance and superior position in this region and the international system. In this regard, as explained in the previous chapters of this research, if the Belt-Road Initiative is successful in the international arena, it will lead to the promotion of China's position and role in the region surrounding this country and the international system.

Surveys show that the United States had a general, ambiguous and non-confrontational approach to the Belt and Road Initiative between the Obama administration and the Trump administration until mid-2017. The reason for this approach is that the Obama administration was focused on other areas of US-China relations, including climate change, Iran's nuclear program, and North Korea's nuclear threat, and was unwilling to take an official position and reaction against the Belt and Road Initiative. It will have an adverse effect on other areas of cooperation between the two countries. Until the middle of 2017, Trump was willing to establish a personal friendly relationship with Xi Jinping and get his favorable opinion, to deal with his priorities in the field of the nuclear threat of North Korea and solving the problem of the US trade deficit with China. For this reason, he refrained from confronting and reacting seriously against the Belt-Road Initiative during this time period, and sometimes he made general positive comments regarding the Belt-Road Initiative. But from the middle of 2017 to the end of 2020, the US government's approach to the Belt and Road Initiative changed and the model of confrontation and competition replaced the previous approach. In response to the reason for this change in America's behavior towards the Belt and Road Initiative, it can be said that America's macro strategy towards China changed from a strategy based on cooperation and competition to a strategic competition. In this regard, among the issues that affected the various aspects of US-China relations, including the US approach to the Belt and Road Initiative, the trade war between the two countries and Trump's failure to advance other issues with China's help, which caused a change in the government's approach Trump and taking clear and confrontational positions towards the Belt and Road Initiative, while the United States was also trying to compete with China in some areas.

China's Belt and Road initiative, from the point of view of the United States of America, includes a combination of components that the United States should compete with China due to its lack of fundamental conflict with its interests, and on the other hand, components that pose fundamental threats to the interests of the United States and as a result, America should confront it.

The findings of the article show that the United States considers the Belt-Road as a project aimed at increasing China's geopolitical influence at both the international level and the Indo-Pacific region, which has followed the pattern of competition and confrontation towards this project due to the level of conflict between the interests of the project and those of the United States. The method of analysis used in the current research is qualitative content analysis and available data, sources and documents.

Conflict of interest

The authors declared no conflicts of interest.

Authors' contributions

All authors contributed to the original idea, study design.

Ethical considerations

The author has completely considered ethical issues, including informed consent, plagiarism, data fabrication, misconduct, and/or falsification, double publication and/or redundancy, submission, etc.

Data availability

The dataset generated and analyzed during the current study is available from the corresponding author on reasonable request.

References

AEI: American Enterprise Institute. (2016). "Prepared Remarks: Treasury Secretary Jacob J. Lew remarks on U.S.-China economic relations at the American

27

- Enterprise Institute". American Enterprise Institute, Available at: https://www.aei.org/press/prepared-remarks-treasury-secretary-jacob-j-lewremarks-on-u-s-china-economic-relations-at-the-american-enterprise-institute/. (Time of Access: 2022) Burchill S, Linklater A, Donnelly J, Paterson M, Reus Ch, Devetak R, True J.
- Burchill S, Einklater A, Donnelly J, Paterson M, Reus Ch, Devetak R, True J. (2012). *Theories of International Relations*. Tr. Moshirzadeh H, Talebi Arani R. Tehran: Mizan Publication. [in Persina]
- CFR: Council on Foreign Relations. (2021). "China's Belt and Road Implications for the United States". Independent Task Force Report No. 79, Available at: https://www.cfr.org/report/chinas-belt-and-road-implications-for-the-united-states/findings. (Time of Access: 2022)
 Chance A. (2016). "American Perspectives on the Belt and Road Initiative: Sources
- Chance A. (2016). "American Perspectives on the Belt and Road Initiative: Sources of Concern, Possibilities for US-China Cooperation". Institute for China-America Studies.
- The Charter of the EXIM Bank of the U.S. (2020). Updated May 14, Available at: <u>http://exim.gov/sites/default/files/exim-bank-2019-charter-as-amended.pdf.</u> (Time of Access: 2022)
- Clinton H. (2011). "America's Pacific century". Available at: <u>https://foreignpolicy.com/2011/10/11/americas-pacific-century/</u> (Time of Access: 2022)
- Cornell Ph. (2019). "Energy governance and China's bid for global grid integration". Atlantic Council. Available at: <u>https://www.atlanticcouncil.org/blogs/energysource/energy-governance-andchina-s-bid-for-global-grid-integration/.</u> (Time of Access: 2022)
- Dehghani Firoozabadi SJ. (2016). *The Basics in International Relations*. Tehran: Mokhatab Publication. [in Persian]
- Department of Commerce Bureau of Industry and Security. (2019). "Addition of Entities to the Entities List". Federal Register 84, no. 98, May 21, 22961. http://govinfo.gov/content/pkg/FR-2019-05-21/pdf/2019-10616.pdf.
- The Diplomat. (2013). "America's pivot to Asia: A report card". Available at: <u>https://thediplomat.com/2013/05/americas-pivot-to-asia-a-report-card/.</u> (Time of Access: 2022)
- Fanusie YJ, Jin E. (2021). "China's Digital Currency: Adding Financial Data to Digital Authoritarianism". Center for a New American Security. Available at: <u>https://www.cnas.org/publications/reports/chinas-digital-currency.</u> (Time of Access: 2022)
- *Financial Times.* (2015). "Obama says AIIB could be 'positive' for Asia". Available at: <u>https://www.ft.com/content/80271e0c-eddc-11e4-90d2-00144feab7de.</u> (Time of Access: 2022)
- Ford L. (2020). The Trump Administration and the 'Free and Open Indo-Pacific'. Brookings Institute.
- Glaser BS, Viers A. (2017). "Trump and Xi Break the Ice at Mar-a-Lago". Comparative Connections. Available at: <u>http://cc.csis.org/2017/05/trump-xi-break-ice-mar-lago/.</u> (Time of Access: 2022)
- Goodman M, Runde DF, Hillman JE. (2020). "Connecting the Blue Dots". CSIS. Available at: <u>https://www.csis.org/analysis/connecting-blue-dots.</u> (Time of Access: 2022)
- Green Finance & Development Center (2022). "Countries of the Belt and Road Initiative (BRI)", Available at: <u>https://greenfdc.org/countries-of-the-belt-and-road-initiative-bri/</u> (Time of Access: 2022).
- The Guardian. (2020). "US makes fresh pitch to Latin America in bid to counter China's influence". Available at: <u>https://www.theguardian.com/world/2020/oct/01/us-latin-america-china-beijing.</u> (Time of Access: 2022)

- Jamshidi S, Dehshiri MR, Keshishian G, Shafie N. (2020). "Donald Trump's foreign and security policy in the Indo-Pacific and its impact on the national security of the Islamic Republic of Iran". Scientific Journal of Afagh Amniat (Horizons of Security). 13(47): 149-177. [in Persian]
- Jamshidi M, Yazdanshenas Z. (2019). "The strategy of pivot to Asia; The rise of China and US national security policy in East Asia". *Scientific Quarterly Journal of Political Science*. 6(1): 91-116. [in Persian]
- Kissinger H. (2019). *Toward a Diplomacy for the 21st Century*. Tr. Rahchamani A. Tehran: Abrar Moaser Publication. [in Persian]
- Layton R. (2020). "State Department's 5G Clean Network Club Gains Members Quickly". Forbe. Available at: https://www.forbes.com/sites/roslynlayton/2020/09/04/state-departments-5gclean-network-club-gains-members-quickly/. (Time of Access: 2022)
- Lowy Institute. (2020). Admiral Philip S. Davidson, "Philip S. Davidson on the United States' Interests in the Indo-Pacific". Available at: https://www.lowyinstitute.org/news-and-media/multimedia/audio/philip-sdavidson-united-states-interests-indo-pacific. (Time of Access: 2022)
- Luft G. (2017). US Strategy toward China's Belt and Road Initiative. Atlantic Council.
- Pence M. (2018). "Prepared Remarks by Vice President Pence at 2018 APEC CEO Summit". White House. Available at: <u>https://trumpwhitehouse.archives.gov/briefings-statements/remarks-vicepresident-pence-2018-apec-ceo-summit-port-moresby-papua-new-guinea/.</u> (Time of Access: 2022)
- Ministry of Foreign Affairs of the PRC. (2017). "US President Donald Trump Meets with Yang Jiechi". Available at: <u>https://www.fmprc.gov.cn/mfa_eng/zxxx_662805/t1473199.shtml.</u> (Time of Access: 2022)
- NSS: National Security Strategy. (2017). Available at: <u>https://trumpwhitehouse.archives.gov/wp-content/uploads/2017/12/NSS-Final-</u> 12-18-2017-0905.pdf. (Time of Access: 2022)
- *Reuters.* (2017). "United States says it supports China's infrastructure connectivity plan". Available at: <u>https://www.reuters.com/article/us-china-silkroad-usa/united-states-says-it-supports-chinas-infrastructure-connectivity-plan-idINKCN18A0D2.</u> (Time of Access: 2022)
- Russel DR, Berger B. (2019). "Navigating the Belt and Road Initiative". Asia Policy Institute. Available at: <u>https://asiasociety.org/sites/default/files/2019-06/Navigating%20the%20Belt%20and%20Road%20Initiative_2.pdf.</u> (Time of Access: 2022)
- Saud A, Kinza A. (2020). "US-China Trade War and Implications for BRI". Strategic Studies, ISSI, Available at: <u>https://issi.org.pk/us-china-trade-war-and-implications-for-bri/</u> (Time of Access: 2022)
- *The Strait Times.* (2017). "US companies 'ready' to get on China's One Belt, One Road: White House adviser". Available at: <u>https://www.straitstimes.com/asia/east-asia/us-companies-ready-to-participatein-chinas-one-belt-one-road-white-house-adviser.</u> (Time of Access: 2022)
- *The Wall Street Journal.* (2015). "Obama presses case for Asia trade deal, warns failure would benefit China". Available at: <u>https://www.wsj.com/articles/obama-presses-case-for-asia-trade-deal-warns-failure-would-benefit-china-1430160415.</u> (Time of Access: 2022)
- U.S. Chamber of Commerce and China Center for International Economic Exchanges (2017). "Ninth U.S.-China CEO and Former Senior Officials' Dialogue". Available at: http://committeerepubliccanada.ca/IMG/pdf/20170621_9th_u.s.-china-

29

- ceo_formersrofficialsdialogue.pdf. (Time of Access: 2022)
- U.S. Departement of Commerce. (2017). "FACT SHEET: Initial Actions of the U.S.-China Economic Cooperation 100-Day Plan". Available at: https://www.commerce.gov/news/fact-sheets/2017/05/fact-sheet-initial-actions-us-china-economic-cooperation-100-day-plan. (Time of Access: 2022)
- U.S. Department of State. (2020). "Secretary Michael R. Pompeo at a Press Availability". August 5. Available at: <u>https://2017-2021-</u> <u>translations.state.gov/2020/08/05/secretary-michael-r-pompeo-at-a-press-</u> <u>availability-10/index.html.</u> (Time of Access: 2022)
- U.S. Department of State. (2018). "Michael R. Pompeo, interview with Hugh Hewitt". Available at: <u>https://2017-2021.state.gov/interview-with-hugh-hewitt-of-the-hugh-hewitt-show/index.html.</u> (Time of Access: 2022)
- U.S. Embassy in Malaysia. (2017). "On 'Meeting the Foreign Policy Challenges of 2017 and Beyond". Available at: <u>https://my.usembassy.gov/sec_tillerson_foreign_policy-011317/.</u> (Time_of Access: 2022)
- U.S. Embassy in Senegal. (2018). "Remarks by National Security Advisor Ambassador John R. Bolton on the Trump Administration's New Africa Strategy". Available at: <u>https://sn.usembassy.gov/the-trump-administrationsnew-africa-strategy-remarks-by-national-security-advisor-ambassador-john-rbolton/.</u> (Time of Access: 2022)
- U.S. Senate Committee on Armed Services. (2017). "Hearing on "Political and Security Situation in Afghanistan", Available at: <u>https://www.armed-services.senate.gov/hearings/17-10-03-political-and-security-situation-in-afghanistan</u> (Time of Access: 2022).
- U.S. Strategic Framework for the Indo-Pacific (2018). White House, Declassified on 2021, Available at: <u>https://fas.org/sgp/news/2021/01/indopac-framework.pdf</u> (Time of Access: 2022)
- The White House. (2011). "Remarks By President Obama to the Australian Parliament". Available at: <u>https://obamawhitehouse.archives.gov/the-press-office/2011/11/17/remarks-president-obama-australian-parliament</u> (Time of Access: 2022).
- White House Press Statement. (2015). "Fact Sheet: U.S.-China Economic Relations". Available at: <u>https://obamawhitehouse.archives.gov/the-press-office/2015/09/25/fact-sheet-us-china-economic-relations.</u> (Time of Access: 2022)
- Wuthnow J. (2018). "From Friend to Foe-ish: Washington's Negative Turn on the Belt and Road Initiative". The ASAN Forum, Available at: <u>https://theasanforum.org/from-friend-to-foe-ish-washingtons-negative-turn-on-the-belt-and-road-initiative/.</u> (Time of Access: 2022)